

Meeting of Harrogate and Knaresborough Area Constituency

Committee

Members: Councillors Monika Slater (Vice-Chair), Chris Aldred,

Philip Broadbank, Sam Gibbs, Hannah Gostlow, Michael Harrison, Paul Haslam, Peter Lacey, John Mann, Mike Schofield, Matt Walker and

Robert Windass.

Date: Thursday, 14th March, 2024

Time: 10.00 am

Venue: Council Chamber, Harrogate Civic Centre, St Luke's

Avenue, Harrogate HG1 2AE. This meeting will be

live-streamed.

Members of the public are entitled to attend this meeting as observers for all those items taken in open session. Please contact the Democratic Services Officer whose details are at the foot of the first page of the Agenda if you would like to find out more.

This meeting is being held as an in-person meeting that is being broadcasted and recorded and will be available to view via www.northyorks.gov.uk/livemeetings

Recording is allowed at Council, committee and sub-committee meetings which are open to the public, please give due regard to the Council's protocol on audio/visual recording and photography at public meetings, a copy of which is available to download below. Anyone wishing to record is asked to contact, prior to the start of the meeting, the Democratic Services Officer whose details are at the foot of the first page of the Agenda. We ask that any recording is clearly visible to anyone at the meeting and that it is non-disruptive. http://democracy.northyorks.gov.uk/

AGENDA

- 1. Apologies for Absence
- 2. Minutes of the Meeting held on 12 January 2024:

(Pages 3 - 10)

3. Declarations of Interest

All Members are invited to declare at this point any interests they have in items appearing on this agenda, including the nature of those interests.

4. Public Participation

Members of the public may ask questions or make statements at this meeting if they

have given notice (including the text of the question/statement) to Mark Codman of Democratic Services at mark.codman@northyorks.gov.uk by midday on Monday 11 March 2024. Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak;

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);
- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.
- 5. Petition Exclusion of Land known as H2 (Land North of Knox (Pages 11 14) Lane) from the new North Yorkshire Council Local Development Plan:

Report of the Director of Community Development.

6. Harrogate Cycling Infrastructure Plan (HCIP) – (Update to inform the consideration of priority projects for the £50k fund):

Presentation from the Senior Transport Planning Officer.

Residential Parking Schemes (Presentation):

Item for information only, no officer attendance.

The Highways and Transportation Area Manager for Area 6 to be in attendance.

8. Schools, Educational Achievement and Finance: (Pages 15 - 34)

9. Committee Work Programme

(Pages 35 - 48)

Report of the Democratic Services and Scrutiny Manager.

10. Any Other Items

7.

Any other items which the Chair agrees should be considered as a matter of urgency because of special circumstances.

11. Date of Next Meeting

Thursday, 30 May 2024 at 10:00 am.

Barry Khan Assistant Chief Executive (Legal and Democratic Services)

County Hall Northallerton

Wednesday, 6 March 2024

North Yorkshire Council

Harrogate and Knaresborough Area Constituency Committee

Minutes of the meeting held at Harrogate Civic Centre on Friday 12 January 2024 commencing at 12:00pm.

Councillors Present: Councillor Pat Marsh in the Chair. Councillors Chris Aldred, Philip Broadbank, Sam Gibbs, Hannah Gostlow, Michael Harrison, Paul Haslam, Peter Lacey, John Mann, Pat Marsh and Robert Windass

Officers present: Mark Codman (Democratic Services Officer), Harriet Clarke (Democratic Services Officer), Harry Briggs (Head of Waste Operations and Streetscene), Michael Leah (Associate Director for Environmental Services)

In Attendance: Andrew Jones MP (MP for Harrogate and Knaresborough), Councillor Carl

Apologies: Councillors Mike Schofield and Matt Walker.

Copies of all documents considered are in the Minute Book

40 Welcome by the Chairman, introductions and apologies for absence:

The Chair welcomed everyone to the meeting. Apologies were noted.

41 Minutes of the meeting held on 23 November 2023

Resolved

That the minutes of the meeting held on 23 November 2023, having been printed and circulated, be taken as read and confirmed and signed by the Chair as a correct record

42 Declarations of interest

No declarations of interest were made.

43 Public Questions and Statements

There was one statement that had been submitted prior to the Committee:

The following statement concerned an item not on the agenda and was read out by Barry Adams on behalf of Harrogate Residents' Association, Granville Road Residents' Group and Independent Harrogate.

ELECTION OF A TOWN COUNCIL FOR HARROGATE

Following the demise of Harrogate Borough Council and the setting up of the new North Yorkshire Council in April of this year we the undersigned groups and organisations are extremely concerned that election of a Town Council for Harrogate

has been delayed further until May 2025.

This ongoing delay as voted on by North Yorkshire Council without consulting at the time with the population of our un-parished area is totally unacceptable to the residents and businesses of this Town, the largest in the new Authority's administrative area. This is despite the residents and businesses of this Town clearly demonstrating through previous consultations that there is a majority of the Town in full support of such a Council for which elections should have taken place in May 2024. Whether each ward on a new Town Council is represented by one or two councillors is not a major concern - we just simply want a Town Council and are fully aware of the implications and responsibilities involved.

We are extremely concerned since the formation of such a vast and disparate Council such as NYC that residents and businesses in Harrogate feel isolated and remote from proper local representation and decision making compared to the involvement enjoyed by existing smaller parished areas.

There is no benefit in delaying the process yet another year unless NYC consider people will be tired of any further consultations so will not vote again on this issue. Perhaps a case of consulting until you get the result you want?

We therefore call on the Harrogate and Knaresborough Area Constituency Committee at this meeting to support as a matter of urgency the election and setting up of a Town Council for Harrogate without any further delay and before 2025.

Barry Adams Chartered Architect (Retired) - Resident of Harrogate on behalf of Harrogate Resident's Association - 1,000+ members Granville Road Resident's Group - 300+ members Independent Harrogate - 156 business members

44 MP Attendance:

Considered: A verbal update from Andrew Jones MP regarding issues of key concern in the Harrogate and Knaresborough constituency.

The key points within the update provided by Andrew Jones MP were as follows:-

- Since his previous update to the Committee in November 2022 significant progress had been made collecting data that would support a bid to achieve bathing water status for the River Nidd at the Knaresborough Lido. The team had received 30 supporting statements from bodies such as Town and Parish Councils and over 200 people had signed up to help with data collection and monitoring. He had personally delivered the bid to DEFRA and a decision was expected to be delivered by late spring, he would continue lobbying to make clear the supporting case for a positive decision on the bathing water status.
- He also wanted to highlight details regarding Devolution for North Yorkshire. He explained that the York and North Yorkshire Combined Authority had now passed all Parliamentary procedures and was on its way to being ready for election of the Mayor in May. The set up of the new combined authority would unlock £540M of funding which is designated to be spent on local priorities that were determined here rather than in Westminster. He was in favour of decisions being made locally and he wanted to express the importance of deciding the precise responsibilities that the Town Council would hold and to

avoid duplication of work between the Town Council and the Area Committee.

Andrew Jones MP then responded to questions from Members:

- In response to a question from Councillor Broadbank on spending on education and where North Yorkshire Schools, sat in national school performance tables, particularly in relation to SEND. He explained that SEND was seeing significant growth and this was an issue that was being experienced across the Country. The national budget for this area had gone up by 60% since 2020 and for the next financial year the funding was £10.5B. North Yorkshire received 1500 EHCPs in 2014 but was expecting around 5000 in the current year. This was due in part to a change in the Children and Families Act 2014, that broadened the scope of SEND. This increase was viewed by NYC's Director of Finance as the primary financial challenge for the new Council. The Council was operating with a deficit in its yearly budget and this deficit was expected to rise with challenges such that this. He explained that it was his view that all children, regardless of ability or need, were fully educated and this was a critical part of public policy. The Council was investing well with education in mind, for example in the Harrogate and Knaresborough area Woodfield Primary School will open in April for 80 pupils and focus upon speech and language communication and other associated mental health needs. In terms of funding he explained that he had met with schools, families, the Council and the children's Minister to discuss funding needs and there were a few points to note. Firstly the national budget for education was increasing and it was critical that North Yorkshire received its share. The Government had produced a 'SEND Action Plan' and he would send a copy of this to all Members. There three main points to the action plan, training for teachers in mainstream schools, in schools' capital budgets and in the establishment of national standards. He had discussed the grant allocation for North Yorkshire with the Minister and NYC's grant would increase in the next year to £676 per head for students aged between two and eighteen.
- In response to a question from Councillor Mann on the fair funding formula, the MP explained that he had worked with local organisations such as the Harrogate and District NHS Foundation Trust and the Council. Public services across NY were high performing and there was work ongoing to continue and improve the high level of services provided. He was working with the other NY MPs to ensure that investments in NY's services worked to provide maximum benefits for the County and its services.
- In response to a question from Councillor Lacey on the delay to setting up a local Town Council, Andrew Jones MP advised that he agreed with the principle of local services delivered locally but that there was more groundwork to be done before a Town Council could be formally constituted. In response to a further question from Councillor Aldred he explained that it was key to understand what responsibilities and functions the Town Council would have before it was set up.
- In response to a question from Councillor Slater, the MP explained that he would support Knaresborough Town Council on any devolution related projects.
- In response to a question from Councillor Gostlow, he responded that a decision on the Nidd bathing water status was due in late spring. Work to

improve the water quality of the River Nidd was a lengthy and complex project but this was a hugely successful step that had brought people together and it had highlighted a fantastic part of Knaresborough. Councillor Gostlow followed up that the three designated river swimming areas in the country had subsequently found to be in poor quality and people that swam in them had a high chance of becoming ill from doing so, significant investment was required if improvements were to be seen. He explained that the Environment Agency were monitoring along the Nidd catchment and it would be a complex job to improve the water quality, that being said this was the first Government to attempt to tackle water quality in a significant way and the Government's action plan broadened the scope of the water quality question from solely a coastal issue to one that included inland waters.

- In response to a question from Councillor Aldred on whether the MP supported the amended Station Gateway plan that had now been submitted for approval, he explained that he was broadly in support of sustainable transport improvements but he was aware that there had been substantial questions regarding the viability of the Station Gateway Scheme. In particular there were concerns about the loss of loading areas and the reduction to one lane of traffic. Andrew explained that he had not seen the amended plan that had been submitted but following an outline provided by Cllr Aldred he was supportive of improvements.
- In response to a question from Councillor Broadbank on the funding of the HCC improvements he explained that the Council was seeking national funding support and he would support this work.
- In response to a question from Councillor Haslam on sustainable transport funding and specifically a plan to construct a train station on Claro Road, the MP explained that he was happy to meet and discuss this with Cllr Haslam but this would be a significantly complex project and would depend on the national budget.
- Councillor Windass asked a question about the River Nidd water quality, following a recent visit from the Environment Agency in which the EA representative had highlighted complex issues from old mine workings, farm slurry run off and Yorkshire Water's sewerage plants that all had an impact on the water quality. Councillor Windass asked what Government could do to help in light of all these issues. Andrew explained that achieving improvements would require a sustained multi-agency effort and significant funding. Until recently levels of monitoring the river water quality had been as low as 6%. Currently there were efforts to improve the level of monitoring in order that a holistic view and assessment can be made. Soon there would be live monitoring so that members of the public would be able to see in real time what the quality of the water was. Government was working, through DEFRA, with farmers and looking to make capital investments in sewerage works and storm overflows. The MP agreed to distribute the water quality action plan to Members following the meeting.
- In response to a question from Councillor Broadbank on the cost of food waste relating to confusing rules, Andrew explained that he was unable to provide a full answer on this but would look into it and get back to Cllr Broadbank.
- In response to a question from Councillor Aldred on whether the Country was getting value for money on money paid, or agreed to be paid, to the Rwandan

and French Governments to assist in remedying the migrant issue, the MP explained that the migrant situation was a significant issue in the Mediterranean. In 2022 2062 people lost their lives attempting to cross that body of water and there was a significant problem of people smuggling with vast amount of money being made at the expense of many people's lives. The principal aim of the Government was to regain control of our borders and for British people to feel that they, through their Government, are in control of who comes here. The Rwandan scheme was to be seen as a deterrent to reduce the numbers of people trying to enter the country illegally and the Albanian scheme had reduced number the number of people attempting to cross the Channel by 30% last year. In terms of value it was difficult to put a value on the lives of people and if you factored in the significant costs of housing illegal migrants in hostels, amounting to around £8.3M a day, the Government viewed this as a good investment.

45 Waste and Street Scene Presentation:

Considered: a verbal presentation by the Head of Waste Operations and Streetscene and Associate Director for Environmental Services who delivered an update on the services' progress through LGR and now into the new authority.

Michael Leah (Associate Director for Environmental Services) began by explaining that the new structure was being implemented and had started by appointing Harry Briggs as the Head of Waste Operations and Streetscene. The service was currently working to implement the remaining parts of the finalised Waste and Street Scene structure but they were keen to maintain service delivery and day to day operations which included household collections and a range of other waste services. Performance stats had demonstrated that the service had been unaffected by LGR and as of summer 2023 the service had been taking steps to improve the service's delivery with some improvements in missed collections and a reduction in complaints.

Harry Briggs continued the presentation and explained that the service was prioritising services that directly affected members of the public such as waste collection, commercial waste services and street cleansing. Whilst maintaining frontline services the team were working to harmonise services across the county and ensure they could respond to the varying needs of the different areas. The service had also formulated costs for services as one team and had now provided one calendar that anyone in the county could use to see when their collection was. There was now an area manager for the Harrogate and Craven region who would be responsible for performance and improving services in the local area.

In terms of the litter bin project Harry explained that there were more than 1500 litter bins in the former Harrogate BC area and it was key to assess the number, location of these litter bins and also the condition over which some concern had been raised. The service was looking to provide a comprehensive service while also lowering operating costs and therefore litter bins were to be emptied in the regular rounds of household collections rather than a dedicated service. They had increased the size of the litter bins so that they had enough capacity to last between these collections. The service was soon to have completed roll-out of the new bins and officers would review the success of the project once it was complete.

In Discussion:

Members expressed concern about the placement of the new bins which were often closer to a road than where members of the public actually needed them. Another concern was raised about dog poo litter bins and whether there was a consistent policy and communications to advise members of the public. There was significant concern that if these litter bins are going to be emptied only once a fortnight then this could become a public health hazard. In responding to these points Harry explained that they were wheely bins and placed close to roads so that the collection teams could access them easily. As the project was near completion now was the right time to review the location and number of bins and officers would take the feedback from members into account during the review. Harry confirmed that officers would meet with Knaresborough Town Council for a site visit and consider any collection or enforcement issues.

Michael explained policies for the service were currently being reviewed and he was keen to look at littering, he would consult with Members and community groups to gauge what could be done to eliminate littering in their respective areas. In response to a question about street cleansing Harry explained that resources were not being reduced, it was just a case of assessing where best to use specific resources. In response to a question about the roll-out of the domestic blue bins, Michael advised that this was a policy of HBC and the new service was still looking at harmonising services one of which was household collections. The reasons some households had these new wheely bins and others did not was primarily down to the way the collections rounds were formulated, ultimately they were looking to have wheelie bins county wide as soon as funding was available. In response to a question about bin placement strategy aligning with major walking routes in and out of town it was confirmed that the service would be happy to consult on any such areas of concern. Michael also explained that he had discussed a text communication service with the Council's communications team and a county wide text service would require funding before it could be instituted. Councillor Aldred expressed his thanks to the service for its professional and reliable approach to collections regardless of the weather. In response to a question Michael confirmed that the service took the weather and safety of crews seriously, during the hot period in the summer the crews were permitted to wear sun hats and shorts and water had been provided.

- CCTV was standard in all new vehicles and was there for reasons such as welfare and to provide evidence in cases where it was claimed that a bin lorry had collided with someone or something. It was not there to monitor the behaviour or performance of the crews.
- In response to a question from Councillor Slater Michael explained that it would be mandatory for Councils to make weekly food waste collections from 2026. NYC, working in partnership with York Council, had received permission to delay the transition to food collection until 2043 to allow for the end of the contract with Allerton Waste Recovery Park. The Leader of the Council had written to DEFRA to see if the Council could achieve an earlier date, the Government had subsequently allotted £4.8m to each Council to be spent on setting up food collection services but they were withholding the money until a service was operational. The Council was appealing to the Government for these funds beforehand which would allow the Council to set the service up

46 Committee Work Programme:

Considered – The report of the Democratic Services and Scrutiny Manager that invited Members to consider, amend and add to the Committee's work programme.

Mark Codman (Democratic Services) provided an overview of the Committee's current work programme. Mark advised that the two statements that had been referred by the last committee meeting had been referred to the Transport, Economy, Environment and Enterprise Overview and Scrutiny Committee on the 18 January.

Harrogate and Knaresborough ACC - 14 March 2024 Items to be considered:

- School's education achievement and finance
- Local nature recovery strategy

Harrogate and Knaresborough ACC - £50k fund:

Mark advised that he was in the process of finding an officer to support this
meeting and there would be an in-person meeting in the next few weeks that
would look at any submitted proposals based on the previously agreed
criteria

Informal Sessions:

 Mark advised that there was to be a Commuted Sums briefing once it had been arranged with officers

Harrogate Station Gateway:

 Councillor Aldred advised that the station gateway working group had met and were beginning their formal monitoring of the project – the working group would report back to future meetings with its findings

Harrogate Town Council

- It was agreed that a working group to consider the progression of Harrogate Town Council would not be set up
- 47 Any other business which the Chair agrees should be considered as a matter of urgency because of special circumstances:

There was no urgent business.

48 Date of Next Meeting

Thursday 14 March 2024

The meeting concluded at 1.52 pm.



North Yorkshire Council

Harrogate and Knaresborough Area Constituency Committee

14 March 2024

Receipt of Petition 'Requesting that North Yorkshire Council does not include any of the land known as H2 (land north of Knox Lane) in the new North Yorkshire Council Local Development Plan'

Report of the Assistant Chief Executive - Legal and Democratic Services

1.0 Purpose of the Report

- 1.1 To advise of a petition containing more than 500 signatures.
- 1.2 To ask the Area Constituency Committee to consider a response.

2.0 The Petition

- 2.1 A petition has been received by North Yorkshire Council. This is a paper-based petition with over 500 signatures, all of which are of people who live, work or study in the county.
- 2.2 The signatories urge North Yorkshire Council to exclude all the land found at Grid ref 429829 457681, known as H2 (Land North of Knox Lane) from the new North Yorkshire Local Plan. The explanation for their request is set out as follows:
 - That the Committee considers the petition and recommends to North Yorkshire Council that the land concerned is not included in the new NYC development plan.
 - The changeover from Harrogate Borough Council occurred during the collection of signatures and this has been reflected in the titles under which the petition appears.
 - The petition has been prompted by the strong feelings of people who either live in the Harrogate and Knaresborough Area, or who work in the area and are frequent visitors to Knox hamlet and its surroundings. They treasure the peace, beauty and recreational value of the area.
 - It is highlighted that although the land concerned was added to the Harrogate District Local Plan, it has always been unsuitable for development. The site was evaluated in the Harrogate District LDF Urban Areas Consultation Assessment of Ste Options Volume 1: Harrogate Town (North East) dated September 2011. Nothing of substance has changed since then and the following are still applicable:
 - Developments would bring an unacceptable increase in traffic on several nearby suburban junctions
 - There is poor relationship with necessary local facilities: walking distances to five particular facilities are all greater than the accessibility requirement,
 - The Special Landscape Area and Tree Preservation Orders were noted as constraints,
 - Regarding Conservation and Design, Ecology and Landscape, all three items were awarded a red dot, denoting and Adverse Impact or High Adverse Impacts

- Comments from Heritage and Design HBC nted that development of this site would adversely impact on the historic environment and/or local character, and
- Access to any development would be on an unsuitable narrow country lane.
- Similarly in 2016, HBC's Natural and Built Heritage Assessment gave the H2 site red
 ratings on five out of the seven assessment criteria and amber for the other two,
 meaning the site remained clearly unsuitable for development
- It is not clear why the site was eventually included in the HBC Development Plan adopted 2020.
- In rejection of a recent planning application, the Planning Officer relied upon the majority of the points raised above.

3.0 The Council's Arrangements for Receiving and Responding to Petitions

- 3.1 The key features of the Council's arrangements for receiving and debating petitions, as published on the Council's website, are as follows:
 - Receipt of the petition is published on the Council's website (which has been done in the case of this petition).
 - If a petition contains 500 or more signatures (but less than 30,130 signatories), it will be scheduled for debate at the next meeting of the appropriate Area Constituency Committee.
 - The petition organiser is offered the opportunity to speak for five minutes at the Area Constituency Committee meeting to present his/her petition. Subsequently, at the meeting, the petition will be discussed by Councillors for a maximum of 15 minutes and a decision will be made on how to respond to the petition.
 - Possible responses by the Council to petitions, as shown on the website, are:
 - (a) to take the action requested by the petition.
 - (b) not to take the action requested for reasons put forward in the debate.
 - (c) to commission further investigation into the matter, for example by a relevant committee; or
 - (d) where the issue is one on which the council executive are required to make the final decision, the council will decide whether to make recommendations to inform that decision.
 - The petition organiser will receive written confirmation of this decision. This
 confirmation will also be published on the website.
- 3.2 In accordance with the arrangements described above, the petition organisers have been invited to join today's meeting to present their petition.

4.0 Officers Comments Regarding the Petition

- 4.1 The preparation of Local Plans is guided by Planning Legislation and the process for its preparation is set out in national planning guidance. This clearly states that there must be a evidence-led approach to how many homes are needed, as well as a robust and fair assessment of sites allocated to meet that need.
- 4.2 All Local Plans are subject to Independent Examination by the Secretary of State. In the case of the Harrogate District Local Plan the inspector concluded that site H2 site should be included within the plan. The Harrogate District Local Plan will remain in place and will be the basis for determining planning applications until the new Local Plan for North Yorkshire is adopted.

- 4.3 In relation to the new Local Plan for North Yorkshire, the site selection process will begin with a call for sites to gain an understanding of what land is available. As part of this exercise, we will also be looking at sites allocated in adopted Local Plans that have not been progressed and we will assess these alongside other sites put forward. The Council will need to carry out this assessment and selection process in a fair and transparent way taking into consideration the most up to date evidence and therefore cannot commit to include or exclude any sites at this stage.
- 4.4 Consultation is an important part of preparing the Local Plan and there will be opportunities for communities to input their views on emerging sites and allocations. Key milestones are outlined below.

Key Milestones for Produci	Key Milestones for Producing North Yorkshire Council Local Plan				
Stage of Plan Making		Timescale			
Statement of Community Involvement		Q4 2023			
Regulation 18	Public consultation on Issues and Options for the Local Plan	Q4 2024			
Regulation 18	Public Consultation on Draft Local Plan (Preferred Options)	Q4 2025			
Regulation 19	Consultation on Pre-Submission Local Plan	Q1 2027			
Regulation 22	Submission of the Local Plan to the Secretary of State	Q2 2027			
Regulation 24	Examination of Local Plan	2027/28			
Regulation 26	Adoption of Local Plan	Q4 2028			

9.0 FINANCIAL IMPLICATIONS

9.1 None identified.

10.0 LEGAL IMPLICATIONS

10.1

11.0 EQUALITIES IMPLICATIONS

11.1 The process for preparing Local Plans is set out in national legislation and guidance, including the importance of public consultation. The Council's recently approved Statement of Community Involvement sets out more detail about how the council will consult, which has itself been subject to an equalities assessment. An equalities assessment will also be undertaken alongside the new local plan

12.0 CLIMATE CHANGE IMPLICATIONS

12.1 Neutral implications.

13.0 Recommendations

13.1 That the Committee notes the petition and considers a response.

Barry Khan

Assistant Chief Executive (Legal and Democratic Services) County Hall Northallerton

Report Author – Presenter of Report –

Background Document: North Yorkshire Council's petitions information and advice, a copy of which is on the Council's website Petitions | North Yorkshire Council

North Yorkshire Council Harrogate & Knaresborough Area Constituency Committee 14 March 2024

Schools, educational achievement and finance

1.0 Purpose of the Report

1.1 To inform Members of the local educational landscape, educational achievement and the financial challenges which affect schools in the Harrogate & Knaresborough constituency committee area.

2.0 Local educational landscape

2.1 There are now 21 primary academies and 5 secondary academies within the Harrogate and Knaresborough constituency area. The academy conversion rate for primary schools is higher within the constituency area when compared to the county as a whole (72.4% compared to 39.1% in North Yorkshire.) The academy conversion rate for secondary schools is also higher (71.4% compared to 67.4% in North Yorkshire).

Summary of schools' status - 1 February 2024

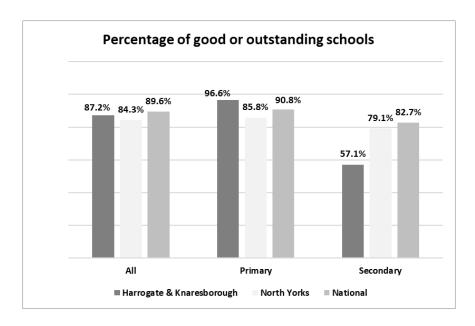
	Schools in No	orth Yorkshire	Harro	ools in ogate & orough ACC
Primary Maintained	181	60.9%	8	27.6%
Primary Academy & Free School	116	39.1%	21	72.4%
Total	297		29	
Secondary Maintained	14	32.6%	2	28.6%
Secondary Academy	29	67.4%	5	71.4%
Total	43		7	
Special Maintained	6	60%	1	50%
Special Academy	4	40%	1	50%
Total	10		2	
PRU Maintained	4	80%	0	0%
PRU Academy	1	20%	1	100%
Total	5		1	
Total maintained	205	57.7%	11	28.2%
Total Academy	150	42.3%	28	71.8%
Overall Total	355		39	

3.0 School standards

3.1 School Ofsted judgements

In the constituency area, as of January 2024, 96.6% of primary schools were judged Good or Outstanding by Ofsted, which is above the North Yorkshire and National rates. In terms of secondary schools, 57.1% were judged Good or Outstanding lower than the North Yorkshire and National averages. Overall there are 4 schools judged 'requires improvement', none are 'inadequate' in the constituency area.

At the time of writing, 6 of the 10 North Yorkshire Maintained Special Schools were recorded as either 'Good' or 'Outstanding' and all of the 5 Alternative Provision schools (AP) were recorded as 'Good'. As of the most recent Ofsted inspections in the area, Springwater School was graded as 'Good' and The Forest Special School was graded as 'Requires Improvement'. Springwell Pupil Referral Unit (AP) was graded as 'Good' at its most recent Ofsted Alternative Provision inspection.



In 2023, 91% (31 of 34) of the Childcare establishments (childcare in non-domestic premises) which have had an Ofsted inspection in the constituency were 'Good' or 'Outstanding. The rate in North Yorkshire was 94% at the same time.

3.2 Attainment overall

For two years, exams and assessments in schools did not take place because of the disruption to students' education caused by the coronavirus (COVID-19) pandemic. In 2020 GCSEs, AS and A level exams faced widespread cancellation and were replaced with a grading process involving teacher/ centre assessment. Similarly, summer 2021 assessments were awarded based on teacher or centre assessment and no statistical adjustment processes were used. Overall, final grades were significantly higher in both 2020 and 2021 than in 2019.

The Government allowed GCSEs, AS and A Level and equivalent assessments and exams to go ahead in England in summer 2022, and has made some changes to general, vocational and technical qualifications (VTQs). Additionally, school-level performance (league) tables were re-introduced for the end of the GCSE phase (key stage 4) in 2022; school-level information for secondary phase was not published during either 2020 or 2021.

It is important to emphasise that direct comparisons with outcomes from previous years need to be made with the pandemic in mind, as pupils will have had disrupted learning during this period. Apart from this factor, there have also been several changes to exams and grading. As such, the DfE have recommended that caution is exercised when making comparisons with previous years.

In primary schools, performance across North Yorkshire at Early Years (Early Years Foundation Stage Profile) has continued to be above national benchmarks and is beginning to approach attainment seen before the pandemic. Attainment of children at Key Stage 2 however is down slightly on previous years, it is clear that national attainment is yet to recover from the impact of the pandemic.

Initial data is now available for Key Stage 4, giving us an overview of attainment of pupils leaving Year 11 in 2023. Attainment across the country at this Key Stage has fallen compared to last year. In North Yorkshire, attainment appears to have returned to pre-pandemic levels and is now very similar to National attainment levels.

3.3 Early Years Foundation Stage Profile (EYFSP)

In 2023, 70.8% of children in the constituency area achieved a Good Level of Development. An in-year comparison of EYFSP outcomes with LA and national figures (see table below) shows that a lower proportion of pupils within the constituency area achieved a good level of development compared with all NYC pupils but higher than national.

Early Years Foundation Stage Profile – percentage achieving a good level of development						
	Harrogate & North Knaresborough Yorks National					
2018	75.20%	72.50%	71.60%			
2019	72.80%	72.80%	71.80%			
2022	70.00%	68.30%	65.20%			
2023	70.80%	79.30%	67.20%			

3.4 Key Stage 2

In 2023, 58.1% of children in the constituency area achieved the expected level or above in reading, writing and maths combined, which is slightly higher than the North Yorkshire and the national average. An in-year comparison of KS2 attainment with LA and national figures is shown in the table below.

Key Stage 2 - percentage achieving the expected standard or above in reading, writing and maths combined.						
	Harrogate & North Knaresborough Yorkshire Nationa					
2018	66.30%	62.10%	64.40%			
2019	68.80%	63.40%	64.90%			
2022	62.40%	56.60%	58.70%			
2023	58.10%	56.10%	59.60%			

3.5 Key Stage 4

Although Key Stage 4 data has been published by the DfE it has not yet been validated at individual school level. Therefore, all data in this section of the report should be considered provisional.

The average Attainment 8 score, which measures the achievement of a pupil across eight qualifications, was 49.1 for 2023. This is above the North Yorkshire and national averages. Attainment 8 scores at Key Stage 4 have fallen nationally to 46.2 (from 48.8 in the 2021/22 academic year). We have seen a similar picture in North Yorkshire, with Attainment 8 scores falling to 46.7 (from 50.3).

	KS4 – Average Attainment 8 Score				
	Harrogate & North Knaresborough Yorkshire				
2018	52.0	48.5	48.5		
2019	52.0	48.7	48.7		
2022	53.6	50.3	48.8		
2023	49.1	46.7	46.2		

The Progress 8 score, which measures a pupil's progress from the end of primary school to the end of secondary school, was higher than the national average and the North Yorkshire average in 2023. A comparison of the Progress 8 scores for schools

within the Harrogate and Knaresborough constituency area against county-wide and national figures is shown below.

KS4 – Average Progress 8 Score					
	Harrogate & North Knaresborough Yorkshire Nationa				
2018	0.26	0.13	-0.02		
2019	0.25	0.10	-0.03		
2022	0.12	0.03	-0.03		
2023	0.06	0.01	-0.03		

The percentage achieving a grade 5 or above (grading is 9-1) in English and Maths (Basics measure) was 49.3% for 2023. This is above both the national and the North Yorkshire average in 2023

KS4 – Percentage achieving a grade 5 or above in English and Maths						
	Harrogate & North Knaresborough Yorkshire					
2018	54.2%	48.0%	43.3%			
2019	54.0%	47.4%	43.2%			
2022	61.4%	53.8%	49.8%			
2023	49.3%	45.7%	45.0%			

3.6 Not in education, employment or training

There were 1043 young people recorded in Year 11 living in this constituency in May 2023 and of this cohort only 15 (1.4%) were not in education, employment or training after leaving school as of January 2024.

4.0 Suspension Incidents and Permanent Exclusions

4.1 Suspension Incidents

In the 2022/23 academic year, there have been a total of 7639 suspensions for a total of 2753 individual children in North Yorkshire. 459 of these children were on roll of mainstream schools in the Harrogate and Knaresborough constituency area.

In 2021/22, there were 5197 Suspensions for a total of 2046 individual children, 314 of these children were on roll of mainstream schools in the Harrogate and Knaresborough constituency area.

	Suspension Incidents					
	Pupils	suspended		Total Suspensi	ons	
Academic year	North Yorkshire	Harrogate and Knaresborough (mainstream)	North Yorkshire	Harrogate and Percentage of Knaresboro ugh Yorkshire total (mainstream)		Most common reason (Harrogate and Knaresborough)
2018/19	2149	333	5970	998	16.72%	Persistent disruptive behaviour (43.2%)
2019/20	1578	238	4365	577	13.22%	Persistent or general disruptive behaviour (34.9%)
2020/21	1578	238	3553	502	14.13%	Persistent or general disruptive behaviour (37.7%)
2021/22	2046	314	5197	794	15.28%	Persistent or general disruptive behaviour (40%)
2022/23	2753	459	7639	1142	15%	Persistent disruptive behaviour (42.0%)

In 2022/23, schools in the constituency area had a 20.4% share of the total schools population in North Yorkshire and had a 15% share of suspensions for the whole county.

4.2 Permanent exclusions

In 2022/23, there were 96 permanent exclusions from all schools in the county, 10 of which were for children in Harrogate and Knaresborough mainstream schools. In the same period of 2021/22, there were 55 permanent exclusions, 10 of which were from the Harrogate and Knaresborough area.

Academic year	Harrogate and Knaresborough	North Yorkshire	Percentage of North Yorkshire total
2018/19	14	87	16%
2019/20	11	51	21.57%

2020/21	2020/21 5		19.23%
2021/22	10	55	18.18%
2022/23	10	96	16%

4.3 Responding to increasing exclusion from schools

From September 2020 a preventative model of alternative provision was commissioned to enhance support for schools in avoiding permanent exclusions and the model is continuing to be refined.

The Inclusion service is continuing to ensure that permanently excluded pupils are receiving the support they need to return to school and the curriculum offered at alternative provision is improving as part of a mainstream school model.

Training is continuing to be offered to schools for pupils with Social, Emotional and Mental Health needs, as part of a commitment to support schools in adopting more inclusive practices.

Two support pathways have also been introduced to reduce and prevent exclusions from schools. The Pupil Support Pathway is used to identify risks of multiple or permanent exclusion and professionals are becoming involve earlier to address difficulties. The School Support Pathway has been implemented to support and challenge schools which are identified as having the highest exclusion rates in the county.

The SEND and Alternative Provision Improvement Plan was published by the government in 2023. The plan was presented as a roadmap for improving inclusion in mainstream schools within a national system but it also acknowledged the role of Alternative Provision (AP) as an intervention rather than a destination for children excluded from mainstream. It also identified preventative approaches similar to the North Yorkshire approach. We can expect the plan to be rolled out as part of a national system in the coming years.

5.0 Special Education Needs and Disabilities

5.1 SEN Statistics for Constituency Area

883 in constituency children with a North Yorkshire funded EHC plan (January 2024) 18.4% of the North Yorkshire total. The most common needs are:

- Autism (46%)
- Social Emotional and Mental Health (SEMH, 18%)
- Moderate Learning Disabilities (MLD, 11%)

1906 in constituency with SEN Support in North Yorkshire schools, 2023 School Census (January) 18.7% of the North Yorkshire total. The most common needs are:

- Specific Learning Difficulties (e.g. Dyslexia), 30%
- Social Emotional and Mental Health (SEMH, 18%)
- Speech, Language and Communication (SLCN, 16%)

5.2 Increasing demand for Education, Health and Care plans (EHC plans)

The continuing rise in new EHC plans being issued by North Yorkshire Council is a consequence of an increasing demand for assessments seen during the course of previous years, a trend which reflects the national picture.

2023 saw the highest number of requests for assessment for an EHC plan since EHC plans were introduced. A total of 1275 requests were received by North Yorkshire Council in 2023, this is a circa 30% increase on the total received in 2022. 199 (15.8%) were for children or young people living in the constituency in 2023, a circa. 14% increase on the 174 in 2022.

At the time of writing, there were circa 600 requests either awaiting a decision to assess, a decision to issue an EHC plan or awaiting the finalising of a plan. At the same point last year, there were circa 300 in process. This rise in requests in process is at least partly due to the difficulty in gathering required information for decisions on EHC plan assessments, owing to an acute national shortage of Educational Psychologists (EPs) available.

North Yorkshire Council's approach to the challenge has involved the contracting of agencies in addressing a backlog in receiving advice from Educational Psychologist services. There has also been a successful recruitment drive in 2024 with the appointment of a new principal EP and a number of part-time and trainee EPs. This is expected to have a consequent effect of an upturn in overall timeliness in final plans being issued towards through the year.

5.3 SEND provision

Providing appropriate provision to children and young people with Special Educational Needs and Disabilities (SEND) has become an area of increasing pressure on resources in local authorities throughout the country. The government has acknowledged these delivery pressures and released the SEND and Alternative Provision Improvement Plan in 2023 to address this and a Delivering Better Value (DBV) programme was announced as part of a best practice approach to sustainable provision for children with high needs.

North Yorkshire has participated in the DBV programme as part of a wider inclusion plan which aims to bring positive change for SEND services. The aim of the programme is to identify changes that will make the biggest difference in getting better outcomes and to help council's use their resources in .the most efficient way. Progress against these aims will continue to be monitored.

6.0 Elective Home Education

As of the beginning of the 2023/24 academic year there were 817 children recorded as Electively Home Educated (EHE) in North Yorkshire, 95 of which were formerly from a mainstream school in Harrogate and Knaresborough ACC. At the same point last year, there were 813 children EHE in North Yorkshire, 87 formerly from a mainstream school in Harrogate and Knaresborough constituency area. This represents a 9% increase in Harrogate and Knaresborough.

In the 2022/23 academic year, 482 children became EHE in North Yorkshire, 53 of which were formerly educated in a mainstream school in the Harrogate and Knaresborough constituency area. This figure in the previous academic year (2021/22) was 58 from Harrogate and Knaresborough out of 452 becoming EHE in North Yorkshire.

7.0 School Finance

7.1 2022/2023 School Revenue Balances

Local Authority maintained school revenue balances as at 31 March 2023 are summarised below, together with a comparison with 2022. The balances are also expressed as a percentage of school delegated budgets.

	Primary & Nursery 170 schools	Secondary 15 schools	Special 6 schools	Pupil Referral Unit 4 schools	Total 195 schools
Total School Revenue Balances (Net) as at 31 March 2023	£15,054k	-£973k	-£887k	£753k	£13,947k
% of Revenue Budget	12.4%	-1.7%	-5.6%	31.4%	7.1%
No. Schools with an Accumulated Revenue Budget Surplus as at 31 March 2023	149	10	2	თ	164
No. Schools with an Accumulated Revenue Budget Deficit as at 31 March 2023	21	5	4	1	31
Comparison to total school revenue balance (net) as at 31 March 2022	-£1,368k	-£770k	-£75k	-£68k	-£2,281k

(The number of school budgets submitted to the local authority for 2022/23 is lower than the total number of local authority maintained schools operating within North Yorkshire due to a number of school federations operating a single, amalgamated budget covering all of the schools within the federation)

31 schools (16% of LA Maintained schools) had an accumulated revenue budget deficit totalling £6.6M as at 31 March 2023. An analysis of the budget deficits by school phase is detailed in the table below:

	Primary & Nursery	Secondary	Special	Pupil Referral Unit	Total
No. Schools with an Accumulated Revenue Budget Deficit as at 31 March 2023	21	5	4	1	31
Total School Revenue Deficit Balances as at 31 March 2023	-£1,078k	-£3,363k	-£2,027k	-£95k	-£6,563k
Average Value of Accumulated Revenue Budget Deficit as at 31 March 2023	-£51k	-£673k	-£507k	-£95k	-£212k
Highest Accumulated Revenue Budget Deficit as at 31March 2023	-£216k	-£998k	-£1,587k	-£95k	-£1,587k
Lowest Accumulated Revenue Budget Deficit as at 31 March 2023	-£1.3k	-£141k	-£18k	-£95k	-£1.3k

7.2 School Budget Projections - Based on 2023/24 Revised budgets

The 2023/24 Revised Budgets submitted to the local authority by schools in December 2023 are summarised below:

	Primary & Nursery	Secondary	Special	Pupil Referral Unit	Total
	163 schools	14 schools	6 schools	4 schools	187 schools
Total Forecast School Revenue Balances (Net) as at 31 March 2024	£11,820k	-£1,393k	-£888k	£593k	£10,132k

			-		
No. Schools with an Accumulated	138	7	3	3	151
Forecast Revenue					
Budget Surplus as					
at 31 March 2024					
Average Value of	£96k	£307k	£381k	£204k	£113k
Accumulated					
Forecast Revenue Budget Surplus as					
at 31 March 2024					
No. Schools with	25	7	3	1	36
an Accumulated	20	,		·	
Forecast Budget					
Deficit as at 31					
March 2024					
Average Value of	-£55k	-£506k	-£677k	-£19k	-£194k
Accumulated					
Forecast Revenue					
Budget Deficit as at 31 March 2024					
	C2 224k	-£420k	C11c	C160k	C2 04EL
Comparison to total school revenue	-£3,234k	-242UK	-£1k	-£160k	-£3,815k
balance as at 31 st					
March 2023					

(The overall number of individual school budgets have reduced from 195 to 187 between the 2022/23 and 2023/24 financial years due to 2 schools moving to operate within a joint budget Federation, 5 schools converting to academy status and 1 school closing).

7.3 School Finance and Funding Issues

- The Department for Education (DfE) provided revised 2024/25 school funding information on 6 October 2023 after the identification of an error made by DfE officials during the initial calculations of the NFF and processing of forecast pupil numbers. Nationally, the overall cost of the core schools budget is 0.62% greater than allocated resulting in the funding through the mainstream schools national funding formula (NFF) increasing by 1.9% per pupil in 2024-25, compared to 2023-24; the original increase announced in July 2023 was 2.7% per pupil.
- School budgets have experienced significant cost pressures in the 2023/24 financial year. Cost pressures include:
 - Pay award cost pressures. The September 2023 teachers pay award was 6.5%, with school budgets being required to meet the initial 3.5% cost and the DfE providing additional grant funding to cover the cost in excess of 3.5%. The 2023/24 support staff pay award of £1,925 on non-teaching salary points 2 43 (equates to a 9.42% increase for staff on the lowest salary point) is a particularly cost pressure for schools in relation to classroom support staff.
 - Energy inflation cost pressures of 100%
 - Overall inflationary pressures of 10.1%

- Cost pressures associated with supporting an increasing number of pupils with additional SEND support needs.
- Below forecast inflation increases in school funding provided by Government for the 2023/24 and 2024/25 financial years.
- North Yorkshire secondary schools are placed 141 out of 150 local authorities in terms of funding level per pupil. On average, a school in North Yorkshire will receive £5,994 per pupil in 2023-24 compared to a national average of £6,542. Comparing the funding for a 1,500 pupil secondary school this equates to a difference in funding of £0.82m. The funding for North Yorkshire primary schools is more favourable with a position 32 out of 150 local authorities in terms of the funding level per pupil. For primary schools, a North Yorkshire school will receive on average £5,125 per pupil compared to a national average of £5,014. The average funding position in relation to primary schools in North Yorkshire is influenced by the levels of the lump sum and sparsity funding received through the DfE National Funding Formula by the relatively high number of small, rural primary schools within the local authority area.
- North Yorkshire has a number of schools that, geographically, are vital in serving their local communities. Inadequate sparsity funding and general financial pressures for smaller, rural secondary schools, continues to be a significant concern. NYC utilises the provision in the DfE National Funding Formula (NFF) to locally provide additional lump sum funding of £50k for the smallest (less than 350 pupils), most rural secondary schools. NYC continues to lobby the DfE and local MPs for higher levels of funding for the small, rural secondary schools within the LA.

7.4 Local Authority Support for Schools in Financial Difficulty

- The Local Authority adopts a number of measures to support schools facing financial difficulty:
 - the use of a financial risk rating framework to determine the level of support, challenge and intervention undertaken at individual school level,
 - the escalation path for financial intervention including the use of Notices of Financial Concern, where deemed appropriate. Currently, eight schools are subject to a Notice of Financial Concern.
 - the undertaking of School Resource Management reviews in individual schools where this has been identified as an appropriate intervention through the risk rating process. The reviews are based on the DfE School Resource Management Adviser (SRMA) model and are undertaken by LA staff, many of whom have the SRMA accreditation
 - continuing to undertake research into small school financial effectiveness to identify and share best practice
 - review of the Schools Financial Value Standard (SFVS) and Resource Management dashboard in financially challenged schools
 - continuing the promotion of school collaboration and the sharing of best practice in terms of effective resource management between schools

- the provision of Headteacher and Governor finance briefings and training
- continuing to lobby DfE for fairer funding for North Yorkshire schools, especially in relation to small, rural secondary schools.
- In July 2023, the DfE announced the provision of up to £40 million of additional funding in 2023/2024, to support individual schools which find themselves in particular financial difficulties. Of the £40 million, £20 million has been provided to local authorities which have the most significant maintained school deficits. The distribution of the £20 million is targeted and not every local authority will receive additional funding. The DfE have allocated the £20 million between local authorities who have aggregated school-level deficits as a proportion of their total maintained schools' income above 1%. At the end of October 2023, the DfE announced that North Yorkshire Council will receive a funding allocation of £972k. The DfE have stated the funding is one-off and for the 2023-24 financial year only; there are no plans for the funding to continue for 2024-25. The local authority has developed proposed eligibility criteria and an associated funding allocation methodology for the distribution of the funding to schools in financial difficulty. These proposals will be considered by the Executive in mid-March 2024.

7.5 Schools Financial Position – Harrogate & Knaresborough

2022/23

6 schools projecting to be in budget surplus as at 31 March 2023

4 schools projecting to be in deficit by March 2023; 40% of schools in Harrogate & Knaresborough

(2 primary, 1 secondary, 1 special)

Projected average primary surplus = £100k Projected average secondary surplus = £168k

2023/24

6 schools projecting to be in budget surplus as at 31 March 2024

4 schools projecting to be in deficit by March 2024; 40% of schools in Harrogate & Knaresborough

(2 primary, 1 secondary, 1 special)

Projected average primary surplus = £92k Projected average secondary surplus = £157k Projected average special surplus = N/A

Projected average primary deficit = -£124k Projected average secondary deficit = -£767k Projected average special deficit = -£18k

(Data Source - 2023/24 Revised Budgets)

Projected average special surplus = N/A

Projected average primary deficit = -£83k Projected average secondary deficit = -£679k Projected average special deficit = -£77k

(Data Source – 2023/24 Revised Budgets)

8.0 Planning school places

8.1 School sustainability

The sustainability of schools is largely influenced by three key factors which are usually related to each other:

- Falling pupil rolls
- School standards
- Financial difficulty

Where school closures have regrettably occurred in North Yorkshire these factors have been relevant. There have been seven closures in the county over the last three years. Recent closures in the constituency area include:

Woodfield Community Primary School closed December 2022.

8.2 Pupil rolls – current and future

The Council has a statutory duty to ensure sufficient school places are available for every child under the Education Act 1996. For this purpose, it groups schools together into planning areas in accordance with the requirements of the Education and Skills Funding Agency. Appendix 1 shows the planning areas together with:

- Capacity in the planning area
- Current numbers on roll
- Projected future numbers
- Projected impact of approved housing developments

The Council is carefully monitoring pupil numbers across the Harrogate and Knaresborough constituency area. A proportion of the constituency is rural and served by small schools located within villages. A falling birth rate combined with changing demographics means that a number of small schools are facing financial challenges associated with low numbers on roll. In the constituency there are examples of schools working innovatively to mitigate these challenges including forming local federations. For all small schools the fluctuation of pupil numbers exacerbates the already challenging nature of school funding.

The general picture across the whole of the County shows projected growth in the urban areas (through new housing proposals) contrasting with declining numbers in rural locations. A falling birth rate combined with changing demographics means that a number of small schools are facing multiple challenges associated with low numbers on roll. There are several social and economic reasons for the rural pupil number issue, including the availability and price of housing and employment factors.

Appendix 1 does not include projections of pupil yield from sites proposed in the former Harrogate District Council Local Plan that do not yet have planning approval, including the larger proposed west of Harrogate sites of H49 (Windmill Farm) and H51 (Lady Lane).

Harrogate, Knaresborough and Ripon will accommodate most of the housing growth over the Local Plan Period.

The key points to note within LA planning areas across the constituency area are:

8.3 Primary

Boroughbridge Primary Area

There are a high number of housing permissions in this area and Officers are monitoring the situation carefully in Boroughbridge Town and Kirby Hill in terms of school place planning and we continue to monitor the pace and scale of these developments in relation to school place planning.

Additional capacity is planned for Boroughbridge Community Primary School (60 places), with work expected to start on site in Summer 2024.

Harrogate Primary West – Members will be aware of the significant housing development planned/underway in the Harrogate west area.

The West of Harrogate Parameters Plan document was adopted in February 2022. The purpose of this document is to create an aligned, holistic site approach, addressing matters such as land use, access and movement, provision of community facilities and schools, green and blue infrastructure, public transport, cycling and pedestrian links, and phasing. Two primary school sites are provisionally indicated, one on H49 (Windmill Farm) and one on H51 (Land East of Whinney Lane).

In addition, the LA has secured an additional site for education at Penny Pot Lane. Housing development has started at Penny Pot Lane and we are currently monitoring the pace of housing and the impact on the need for additional school places. Additional capacity has been added to Oatlands Junior School.

Harrogate Primary Outer Area – In response to the significant housing developments in Killinghall, the LA have added three classrooms at Killinghall CE School since 2017, increasing the school's capacity to that of a one form entry school (210 places).

Knaresborough Primary Town – A site for education provision has been secured at Manse Farm to primarily serve the Manse Farm development in Knaresborough and the proposed Highfield Farm development. Planning approval was secured in 2020. It is intended that the new school (with nursery provision) will be a free school (a state-funded school, operating as an academy, independent of the local authority). Elevate Multi Academy Trust has been appointed to run the new primary school. Through the 'presumption route' process, NYC is responsible for delivery and funding of the school using a combination of Basic Need Grant and developer contributions.

The age range of the school will be 3-11, providing places for 210 pupils (one form of entry) with the ability to expand to 420 places (two forms of entry) should that be required in the future. The school will provide places for boys and girls (mixed). The school will also support general school place sufficiency in the Knaresborough area and will be opened in a phased approach to avoid destabilising existing provision.

The Council continues to actively encourage the third parties to resolve the issues that are preventing the transfer of the school land to the Council. Only when this is achieved would the Council be able to review and confirm its plans for the proposed school.

8.4 Secondary

Harrogate Secondary – Following discussions in 2019 with the local secondary schools additional capacity has been added at both Rossett School (2 additional classrooms) and Harrogate Grammar School (3 additional classrooms). Both will assist in meeting the expected rise in demand for places as a result of housing growth but pupil numbers will be kept under review.

Knaresborough - King James's School - data continues to show that there are sufficient places for local children at King James's School. It continues to be the case that a significant number of pupils from outside of the catchment area are able to secure places in the main admissions round. This is being kept under review.

A proposal to convert the former Woodfield Primary School to a special school provision for children with autism is currently being developed with a target opening date of April 2025.

A proposal to provide additional special school places from September 2025 at Springwater School is currently being developed.

8.5 New Settlement - Maltkiln

The LA has requested that provision be made for two primary school sites within the proposed new settlement at Maltkiln. However, it is not expected that the size of the overall development would generate sufficient pupils to

require the provision of a new secondary school. It is intended that Boroughbridge High School would be expanded to meet the anticipated growth in secondary pupils from the development. However, safeguarded land for secondary provision is indicated within proposals for Maltkiln, should this be required in the future.

9.0 Recommendation

9.1 That Members note the report on educational factors in the Harrogate and Knaresborough constituency area.

Authors: Amanda Newbold (Assistant Director – Education and Skills), Howard Emmett (Assistant Director – Strategic Resources), Jane Le-Sage (Assistant Director – Inclusion)

APPENDIX 1

Planning Areas and forecast surplus/shortfall school places

*School located in a neighbouring constituency area	Places availabl e as at 2023/ 2024	Numbe r on Roll 2019/ 2020	Numbe r on roll 2023/ 2024	Surplus Capacit y 2023/ 2024	Forecast pupils as at 2028/202 9	Pupils from current housing permissions until 2028/2029	Surplus capacit y 2028/2 9
Primary Harrogate Primary Urban							
Central Bilton Grange CP Coppice Valley Primary Saltergate Community Junior Saltergate Infant Starbeck Primary Academy New Park Primary Academy St Joseph's Catholic Primary School, Harrogate, A Voluntary Academy Willow Tree CP	2249	2010	1847	402	1645	137	467
Harrogate Primary Urban East Grove Road CP Hookstone Chase Primary Richard Taylor CE St Robert's Catholic	1153	1142	1150	-3	1054	108	-9
Harrogate Primary Urban West Oatlands Infant Oatlands Junior Pannal Primary Rossett Acre Primary St Peter's CE Primary Western Primary	2155	2098	2148	7	2067	172	-67
Harrogate Primary Outer Area All Saint's CE School* Askwith CP* Beckwithshaw CP* Birstwith CE* Admiral Long CE* Darley CP* Follifoot CE* Hampsthwaite CE Kettlesing Felliscliffe CP* Killinghall CE North Rigton CE* Ripley Endowed	1377	1198	1076	301	984	178	215

Sicklinghall CE* Spofforth CE*							
Total	6934	6448	6294	634	5750	587	597

	1	T	1	1		1	
*School located in a neighbouring constituency area	Places availabl e as at 2023/ 2024	Numbe r on Roll 2019/ 2020	Numbe r on roll 2023/ 2024	Surplus Capacit y 2023/ 2024	Forecast pupils as at 2028/202 9	Pupils from current housing permissions until 2028/2029	Surplus capacit y 2028/2 9
Boroughbridge Primary Area Boroughbridge Primary Kirby Hill CE* Roecliffe CE*	474	330	387	87	423	100	-49
Boroughbridge Primary Outer Area Dishforth Airfield CP* Great Ouseburn CP* Green Hammerton CE* Kirk Hammerton CE* Marton-cum-Grafton CE Nun Monkton Primary* St Peter's Brafferton CE* Staveley CP	784	551	574	210	562	67	155
Total	1258	881	961	297	985	167	106
Knaresborough Primary Aspin Park Academy Meadowside Academy St John's CE Primary St Mary's Primary School Knaresborough, A Voluntary Catholic Academy	1190	1146	1102	88	957	172	61
Knaresborough Primary Outer Area Goldsborough CE* Long Marston CE* Scotton Lingerfield Primary Tockwith CE*	493	428	427	66	423	53	17
Total	1683	1574	1529	154	1380	225	78
Boroughbridge Secondary	763	481	466	297	532	87	144

Boroughbridge High School							
Harrogate & Rural Secondary Harrogate Grammar Rossett School Harrogate High St John Fisher Catholic High St Aidan's CE High Nidderdale High*	7749	7924	7530	219	7669	325	-245
Knaresborough Secondary King James's School	1720	1544	1550	170	1617	107	-4

Note

 Figures above take into account outstanding housing permissions, but not undetermined planning applications (including those sites to the West of Harrogate as detailed in the West of Harrogate Parameters Plan) or other Local Plan proposals. Pupil yield from housing is based on 25% for primary aged pupils and 13% for secondary aged pupils.



North Yorkshire Council Harrogate and Knaresborough Area Constituency Committee 14 March 2024 Committee Work Programme

Purpose of Report

To ask Members to consider, amend and add to the Committee's work programme.

1. Remit of the Committee

The remit of the Area Constituency Committees is detailed in APPENDIX 1.

2. Work Programme Items

The intention is for the Committee to develop a work programme that:

- is owned by the Committee
- has items on it that are important locally but relevant at a strategic, county level
- evolves over time and is not static.

The Committee Chairman, Vice-Chairman and the Democratic Services Officer will keep the work programme up to date and determine which items need to be considered at a public committee meeting and which could be picked up elsewhere.

Alternative ways of dealing with issues that come to the Committee could include:

- Referral to an officer at the Council for a response.
- Referral to the Democratic Services Officer to conduct further research to ascertain whether it was appropriate for the committee to review.
- Referral to Council Overview and Scrutiny.
- Referral to the Chairman and Vice-Chairman to consider, outside of a formal committee meeting.
- Referral to the appropriate Executive Member to consider.

a. Updates since previous meeting:

 Referral of Statements to Transport Economy, Environment and Enterprise Overview and Scrutiny Committee – See Attached (APPENDIX 2)

4. Update from Working Groups:

Any updates from the Chairs of the following working groups:

- Update from the Climate Working Group
- Update from the Voluntary Sector Working Group:
- Update on Harrogate Station Gateway Working Group
- Update from the *H&K ACC River & Water Quality Working Group (name change)*

The Group has met, and the following are updates to queries:

Update about *Motion calling for support for a bathing water application for the river Nidd*. A letter has been sent by by the Leader of the Council to the Secretary of State Environment, Food and Rural Affairs in support of the application. It is also understood that a decision on whether to designate this site is expected sometime in March as part of the annual national announcement of designated Bathing Waters (both coastal and freshwater) for the coming year.

Update about *Motion regarding water quality for improvements in, health, wildlife, biodiversity and economy*

- The motion regarding water quality for improvements in health, wildlife, biodiversity and the economy was considered by the Transport, Economy, Environment and Enterprise O&S Committee at its meeting on 19 October 2023 following its referral from Full Council. The debate and discussion on this lasted 2.5 hours and resulted in a series of recommendations that came back to the Full Council meeting on 15 November 2023. The amended motion was passed unanimously.
- As part of the amendments agreed at Full Council was for TEEE O&S to check on progress against the motion in six months. This has been programmed into the committee work programme for the 8 July 2024 meeting
- In the meantime, officers continue to meet regularly with relevant stakeholders on a number of matters concerning freshwater and bathing waters. It is hoped to bring this into a summit-style event as happened in Scarborough back in October around water quality in the South Bay

Invitation to the Planning Department to address EA's comments at the November ACC meeting, in particular questions that NY Planning Authority should be submitting to water companies as consultees on planning applications.

- Consultations sent to Yorkshire Water have been amended to follow the outcome of the notice of motion at full council: "Ask all relevant water companies from this date onwards, in its planning consultation responses for major developments, to clarify which treatment works will be managing the sewage; confirm that these treatment works have the additional capacity to take waste from agreed developments and whether it has the information available to assess the impact on the number or duration of sewage discharges into local rivers or seas, and if it does have this information to share it (noting that this can only be requested not required)."
- A working group of the chair/vice chairs of the planning committees has recommended that planning representatives attend the various ACC's – this is focussed on improving awareness of the call-in procedure for planning applications but can be spread to general questions. (Dates To be confirmed)

5. Informal Briefings

There are no informal briefings confirmed at present.



6. Work Programme/Future Items of Work

The Committee's work programme is at **APPENDIX 3**.

Recommendation

Members are asked to consider, amend and add to the Committee's work programme.

Democratic Services North Yorkshire Council

Background documents: None



AREA CONSTITUENCY COMMITTEES

Membership

The Council will appoint the Area Constituency Committees in accordance with Article 10.

Quorum

The quorum will be not less than 3 Members.

Substitute Members

Substitute Members are not permitted on the Area Constituency Committees.

Terms of Reference

- 1. In relation to Area Constituency Committees, see also Article 10 of the Constitution.
- 2. Area Constituency Committees should not make decisions which significantly affect parts of North Yorkshire outside the Committee's area.
- 3. Area Constituency Committees shall provide for visible local democracy and accountability for Division and Executive Members through public meetings held in each of the Constituency Committee areas.
- 4. The Area Constituency Committees shall act as a forum for local issues to be raised by the public and/or Community Networks through questions and statements.
- 5. The Area Constituency Committees shall empower and enable delivery of Community Area Action Plans and other local priorities brought to its attention by Division Members, Town and Parish Councils, Community Networks and members of the public.
- 6. The Area Constituency Committees shall engage in cross boundary discussions whenever appropriate

Delegated Powers

- 1. To act as consultees in major decisions affecting their area and to influence policy development and the strategic agenda of the Council.
- 2. To provide meaningful scrutiny of local issues within their area, complementing the strategic work undertaken by the Council's six Overview and Scrutiny Committees.
- 3. To receive corporate performance information and to hold the Executive to account by constructively challenging performance data or service delivery in respect of issues with local significance.
- 4. To engage upon, receive reports and be consulted on, major educational health care and leisure issues affecting their locality.
- 5. To engage throughout the year with the 6 North Yorkshire MPs to develop a shared understanding of key local issues and opportunities affecting the area.

Version 1: April 2023 Page 126 **OFFICIAL**

- 6. To engage with relevant partnerships and partner organisations in identifying potential areas for support and issues to challenge and to join up relevant partners in areas of shared interest.
- 7. To advise the Council on boundary consultations.
- 8. To monitor and act as a consultee in relation to major projects within the Area Constituency Committee boundary.
- 9. To make appointments to outside bodies in accordance with paragraphs 2 and 3 of Schedule 5 to Part 3 of the Constitution.
- 10. To exercise, within the approved budget and policy framework, the following powers and duties:
 - *(a) aspects of the Private Street Works procedure for which objections have been received:
 - *(b) the making and enforcement of new street Byelaws and Orders;
 - *(c) the stopping up or diversion of highways (other than public rights of way) where an objection is received from any person or body entitled under the relevant statute:
 - *(d) the stopping-up and provision of access to premises from highways;
 - (e) the promotion of road safety information, advice or training;
- 11. To act as a consultee on Traffic Regulation Orders where it is considered by the Corporate Director of Environment in consultation with the relevant Executive Member(s) that a proposed Traffic Regulation Order meets the criteria for having a wide area impact.
- 12. To respond to any consultation under the Local Government (Miscellaneous Provisions) Act 1982, Section 3.
- 13. To consider other matters referred to it by the Council, the Executive or overview and scrutiny committees.
- 14. To make recommendations to the Corporate Director of Community Development in respect of 'seed funding' or match funding for projects to be allocated from any delegated Area Constituency Committee Budget the Director may have.
- 15. To lead, consider and make recommendations concerning the promotion of economic development within the Area Constituency Committee area.
- To promote and encourage enterprise and investment in the Area Constituency Committee area and to maintain and sustain the economic well-being and regeneration of the area.
- 17. To develop a climate where businesses and individuals can innovate, compete and contribute to the economic development and regeneration of the area, and excellence in local business.

Version 1: April 2023 Page 127

- 18. To encourage the growth of existing businesses in the area and access to the skills and training necessary to support them.
- 19. To consider and make recommendations relating to the promotion, maintenance and enhancement of the vitality and viability of shopping centres / market towns within the area.
- 20. To make recommendations to the Corporate Director of Community Development on the expenditure of Community Infrastructure Levy and appropriate section 106 expenditure.
- 21. To consult with the Chamber of Commerce, Federation of Small Businesses, residents and other interested third parties.
- 22. To promote and encourage tourism and heritage, arts, leisure and culture, and to scrutinise progress of plans and proposals related to this and also decarbonisation, agriculture, transport and the care sector.
- 23. To consider making recommendations in relation to parking (off street provision in Council owned / leased off street parking places).
- 24. To consider and review crime and disorder and community safety.
- 25. To check upon the working of double devolution deals within the ACC boundary.
- 26. With the agreement of the Chair of the Area Constituency Committee, to make recommendations to the appropriate officer and/or body regarding the following matters as they affect the Area Constituency Committee's area:
 - a) Housing
 - b) Transport
 - c) Estate needs for North Yorkshire Council
 - d) Climate change and environmental issues

NB: Items marked * are delegated to Area Constituency Committees by the Council; other items are delegated to Area Constituency Committees by the Executive.

Page 41 Version 1: April 2023



Referral of Statements to Transport Economy, Environment and Enterprise Overview and Scrutiny Committee

Update

1. Clause in 20mph Speed Limit and Zone Policy

The public question and officer response led to a detailed discussion about the proposals in Harrogate to introduce 20mph limits outside a series of schools and the wider policy.

In relation to the particular issue raised it was stressed by officers that the current NYC 20mph Speed Limit and Zone Policy does allow for the implementation of 20mph zones on major streets as defined in the guidance, no amendment is required, but that does not mean automatic application. There is and always will be a requirement for officers to make decisions on what roads are suitable on a case-by-case basis.

As part of the discussion, a series of requests were made to officers for further information. These include:

- The particular reasons behind turning down 20mph speed limit requests made in Ryedale
- With regard to the Harrogate Gateway project, clarity around comments made by the Exec Member for Highways and Transportation concerning a 20mph limit on Station Parade
- The pros and cons of setting part-time 20mph speed limits (e.g., 20mph at school drop off / pick up times and then 30mph at other times)

It was agreed that the information requested would be provided to the committee to assist them to consider this matter with more knowledge of the issue, and this would be added to the work programme for a future meeting.

2. Delivery of Active Travel schemes

In response to the public question, it was noted by officers that although recent bids to the Active Travel Fund (ATF) have not been successful, overall it was felt that the Council has been very effective in capital and revenue terms to secure funding for active travel schemes, such as through the Local Sustainable Transport Fund (LSTF) packages, National Productivity Investment Fund and Emergency Active Travel funding. It was confirmed that the Council always seek to receive feedback from the Department of Transport as to why a particular bid at that time wasn't successful.

As part of the discussion on this, Councillor Haslam felt that there are a number of easy wins that could be achieved, particularly in Harrogate, and they should be looked into. For example, there are lots of bits of footpaths and cycleways that are "unmade" and could be improved for a low cost into suitable paths/routes. These

could be quick wins for active travel and safe cycling provision in the borough. He felt that instead of focussing on big schemes and waiting for money to be handed down from government, that carrying out smaller pieces of work in the meantime would have a beneficial impact.

It was noted that the Council has been proactively engaging with the Harrogate and District Cycle Action Group (H&D CAG) to formulate a network of cycle plans together for in and around Harrogate.

Councillor Warneken asked about the delays in forming an Active Travel team within the council and the reasons for this? In response, it was explained that following a significant reduction in integrated transport block funding around 2010, active travel delivery has for a number of years now been reliant almost exclusively on external funding from bidding opportunities and local developments. Looking forward, there is likely to be more funding available through the proposed Mayoral Combined Authority in the form of the recently announced Local Integrated Transport Settlement (LITS), which will begin in 2025. The expectation is that this will provide a greater level of funding and critically, provide funding stability, as the money will be over seven years. This will facilitate a forward programme of works over a sustained period of time and provide the Council with the funding to invest in the resources required to deliver against that programme. In the meantime, a new post has been established in Harrogate, which will be focussed on managing improvement projects and ensuring delivery of active travel schemes on the ground. Also, the development of a new Local Transport Plan will allow for a focus on low carbon transport which will steer funding towards active travel modes.

In rounding up the discussion, the Chair suggested a working group be set up later in the year, once the Mayor is appointed and in post, to look at how to establish consistent active travel plans across the county and also link to the Planning work with developing a new Local Plan for North Yorkshire. Although this wasn't formally proposed and voted on at the meeting, it will be picked up in due course.

Harrogate and Knaresborough Area Constituency Committee Work Programme

1. Meetings and identified Items

Special Meeting Friday 5 May 2023, 10.00am at Harrogate Civic Centre		
Traffic Regulation Orders - Harrogate Transforming	Written Report from Corporate Director - Environment. Attendance of County	
Cities Fund	Councillor Keane Duncan (Executive Member).	
Thursday 8 June 2023 at 10am at Harrogate Civic Centre		
ACC Guide to Ways of Working	Written report from Democratic Services	
Any appointments required by this ACC to new outside bodies	Written report from Democratic Services.	
Petition for a maximum speed of 20 mph on roads in southwest Harrogate	Petition from members of the public	
Petition in opposition to Harrogate Station Gateway Thursday 14 September 14	Petition from Harrogate Civic Society/ Harrogate Independents/ Granville Road Residents/ Harrogate Residents Association/ Stray Defence Society/ Chamber of Commerce.	
Thursday 14 September 2023 at 10am at Harrogate Civic Centre		
Otley Road Sustainable Transport Package.	Written report from Highways Officers.	
Oatlands and Pannal Ash 20pmh petition review	Written report from Highways Officers.	
Oatlands feasibility results	Written report from Highways Officers.	
Petition Electrical Vehicle Charging Points	Petition from members of the public	
Knaresborough		
Presentation from Knaresborough Town Council: Thriving Knaresborough – 2030	Presentation from Knaresborough Town Councillor David Goode	
The role of the ACC in Community Resilience	Presentation by the Head of Resilience and Emergencies	
Thursday 23 November 2023 at 10am at Harrogate Civic Centre		
Petition recognition for Rachel Daly	Petition from members of the public	
Youth Council Update	Oral update by representatives of the Youth Council on issues of importance to the Youth Council.	
Northern Powergrid	Presentation from Lizzie Boyes Local System Planning Engineer	
Environment Agency	Presentation from Jamie Duncan about water quality on the river Nidd	
	Break	
Petition Electrical Vehicle Charging Points Knaresborough	Response to Committee recommendations	
Playing Pitch Strategy	Presentation from Planning Services Officers	

Friday 12 January 2024 at 10am at Harrogate Civic Centre		
	Informal Session	
Annual Council Budget Review	To review the annual Council budget	
	Break	
Formal Meeting at 12:00		
Update from the Member of Parliament for the Harrogate and Knaresborough constituency (subject to the MP being invited and accepting the invite to this meeting)	To receive an update from the Member of Parliament regarding issues of key concern in the constituency.	
On Street (Scene) waste bins	Request from Councillor Haslam -Report from appropriate officers to outline policy, roll out, action and feedback	
Thursday 14 March 2024 at 10am at Harrogate Civic Centre		
Petition - Exclusion of Land known as H2 (Land North of Knox Lane) from the new North Yorkshire Council Local Development Plan	Petition from members of the public	
Residential parking schemes – Presentation Texplaining process/procedures	Request from Councillor Lacey to address particular parking scheme potential request	
Harrogate Cycling Infrastructure Plan (HCIP) - Update to inform the consideration of priority projects for the £50k Fund (Presentation)	Presentation from Alexander Kay	
Schools, Educational Achievement and Finance - Annual report about schools, educational achievement, and finance.	Report for Information – No Officer Attendance	

2024/25

Thursday 30 May 2024 at 10am at Harrogate Civic Centre		
Local Nature Recovery Strategy (LNRS)	Update on progress	
Update on Otley Road Sustainable Transport	Update requested by Committee	
Package Update /Active Travel Schemes		
Update on 20 mph implementation (Southwest	Update on progress	
Harrogate)		

2. Items identified - Dates to be agreed

Other work items that the Area Constituency Committee wishes to discuss, although the precise meetings have not yet been identified:
OFFICIAL

- Harrogate Bid to be invited to an ACC meeting to express its views incorporating how best to support small businesses
- Antisocial Behaviour To consider crime and disorder issues across the constituency.
- Update on Beyond Carbon A briefing on how this impacts the Harrogate and Knaresborough constituency area.
- Feedback from the Scrutiny of Health Committee on the results of its scrutiny work concerning wait-times for ambulances, NHS dentistry, and GP services Information sent to Committee members
- Feedback on EA attendance
- Urgent Care Strategy Awaiting information
- Annual Work Programme Session Informal Teams session Spring 2024
- Consider 50k Seed Fund process Potentially Informal Teams meeting Spring 2024
- Invites to the following:
 - Yorkshire Water (annually)
 - Defra
 - Environment Agency
 - o NFU

Termer Harrogate Borough Council Overview and Scrutiny Commission areas of interest and relevant NY Overview and Scrutiny Committee:

4/

- Local bus provision Transport, Economy, Environment and Enterprise Scrutiny Committee
- Use of agency workers Corporate and Partnerships (If service specific i.e., looking at Children's Social workers could be an item for a specific Committee, e.g., Children and Families)
- Contract tendering/procurement Corporate and Partnerships
- Double taxation/parish precept Scrutiny Board or Corporate and Partnerships

3. Informal Briefings

The following informal briefings have taken place to support major work items:

- 20 April 2023 Harrogate Station Gateway
- 17 July Local Transport Plan
- 3 October and 2 February Draft Guidance £50k funding
- 6 October Let's Talk climate change results
- 14 October Local Transport Plan
- Commuted Sums (TBC)

4. Informal Sessions of Committee

Harrogate Station Gateway

- 31 October
- 9 November walk round
- 17 November
- 2 January 2024

HCC – 6 February 2024

£50k Fund prioritisation - (TBC)